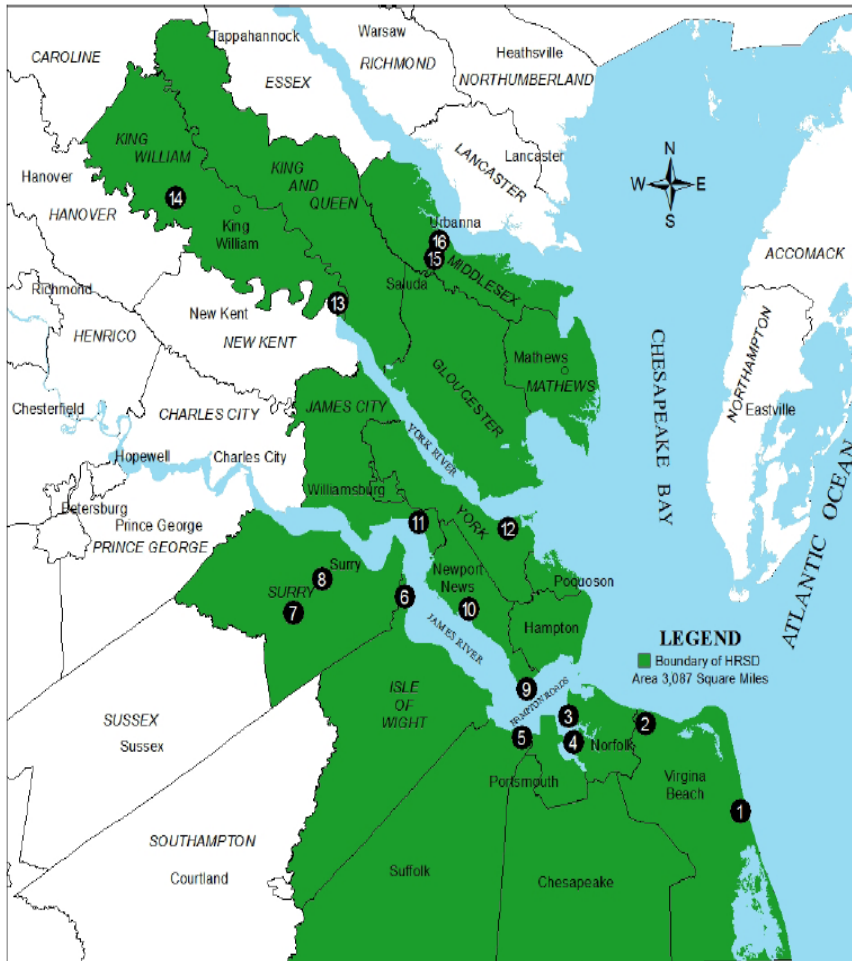


# One Initiative - Many Benefits



Jamie S. Heisig-Mitchell  
Chief of Technical Services,  
HRSD

# Who/What is HRSD?

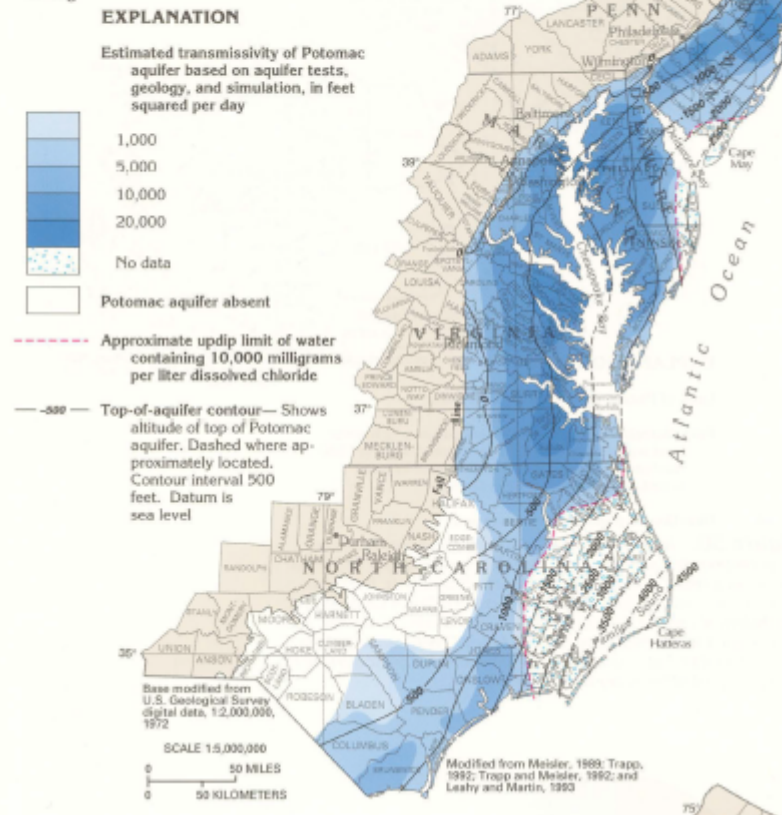


●HRSD Treatment Facilities

- Provide wastewater treatment for 18 localities (250 mgd treatment capacity)
- Serve 1.7 million people (20% of all Virginians)
- Independent political subdivision with Governor appointed Commission

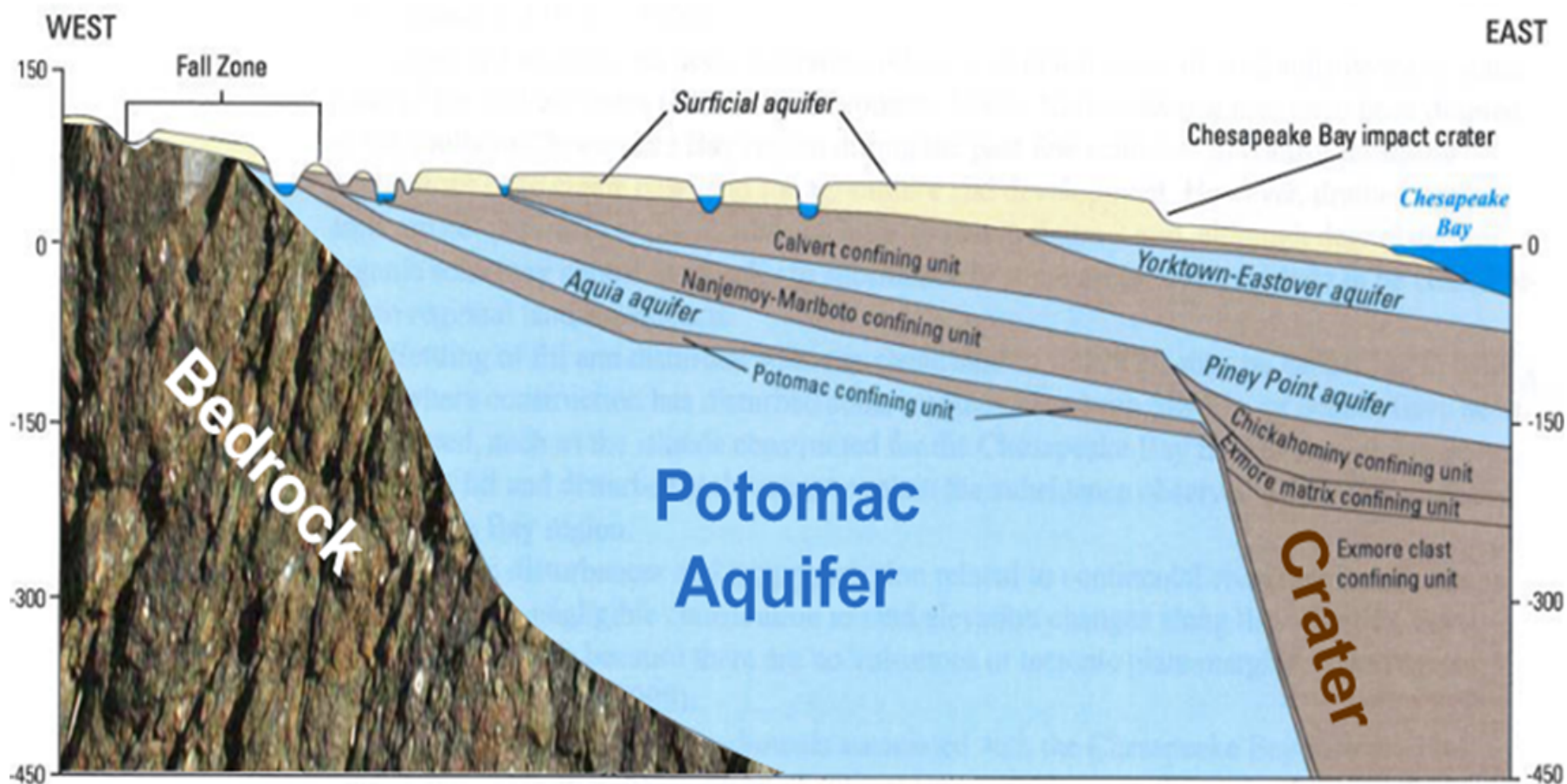
# North Atlantic Coastal Plain: Potomac Aquifer

**Figure 54.** The top of the Potomac aquifer is above sea level along its western and northwestern limit from northernmost North Carolina to New Jersey but slopes to more than 2,500 feet below sea level along the coast of New Jersey and to more than 4,500 feet below sea level near Cape Hatteras in easternmost North Carolina. The transmissivity of the aquifer is highest near Chesapeake Bay and in central New Jersey.



Source: USGS Groundwater Atlas of the US (Miller, 2000)

## Cross section through Potomac Aquifer





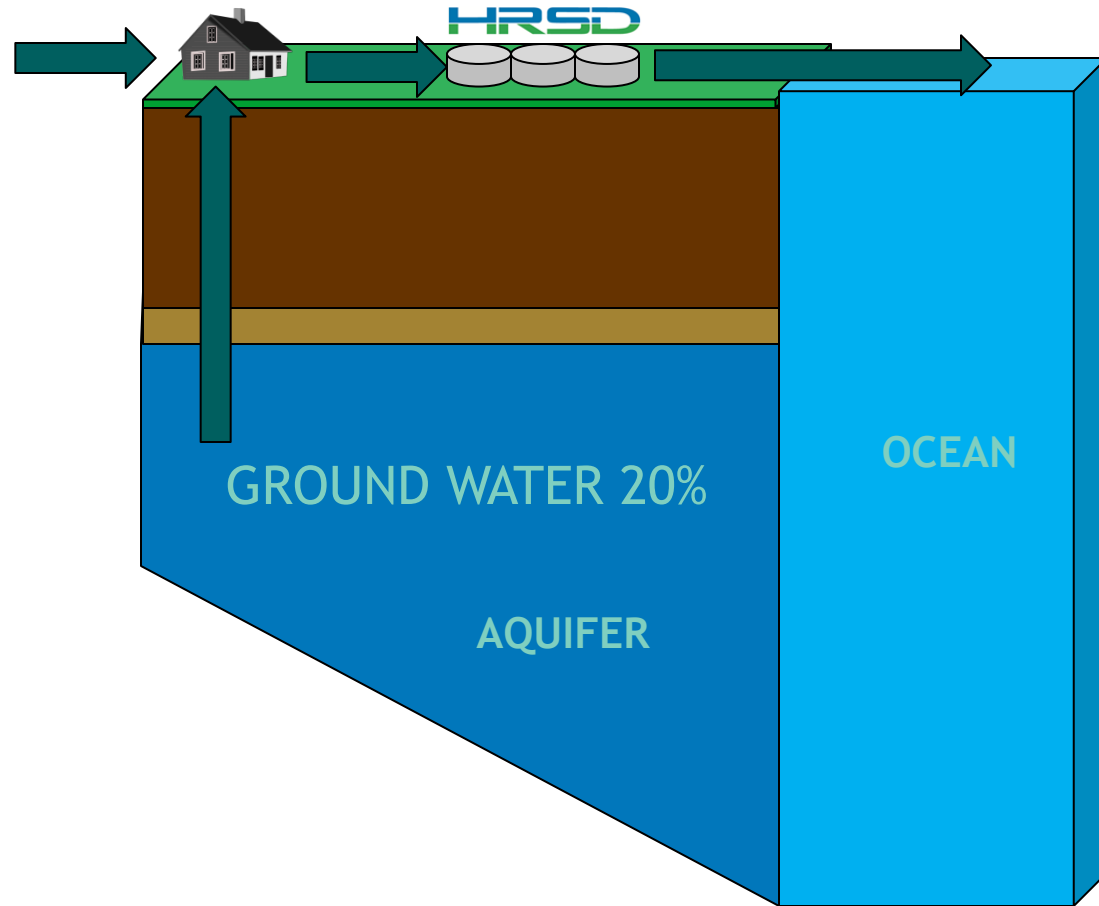
# Water Issues Challenging Virginia and Hampton Roads

- Depletion of groundwater resources
  - Including protection from saltwater contamination
- Water quality concerns
  - Chesapeake Bay restoration
  - Local water quality issues
- Sea level rise
  - Compounded by land subsidence
- Wet weather sewer overflows (SSO)
  - Compliance with Federal enforcement action

# Current state of wastewater in Hampton Roads

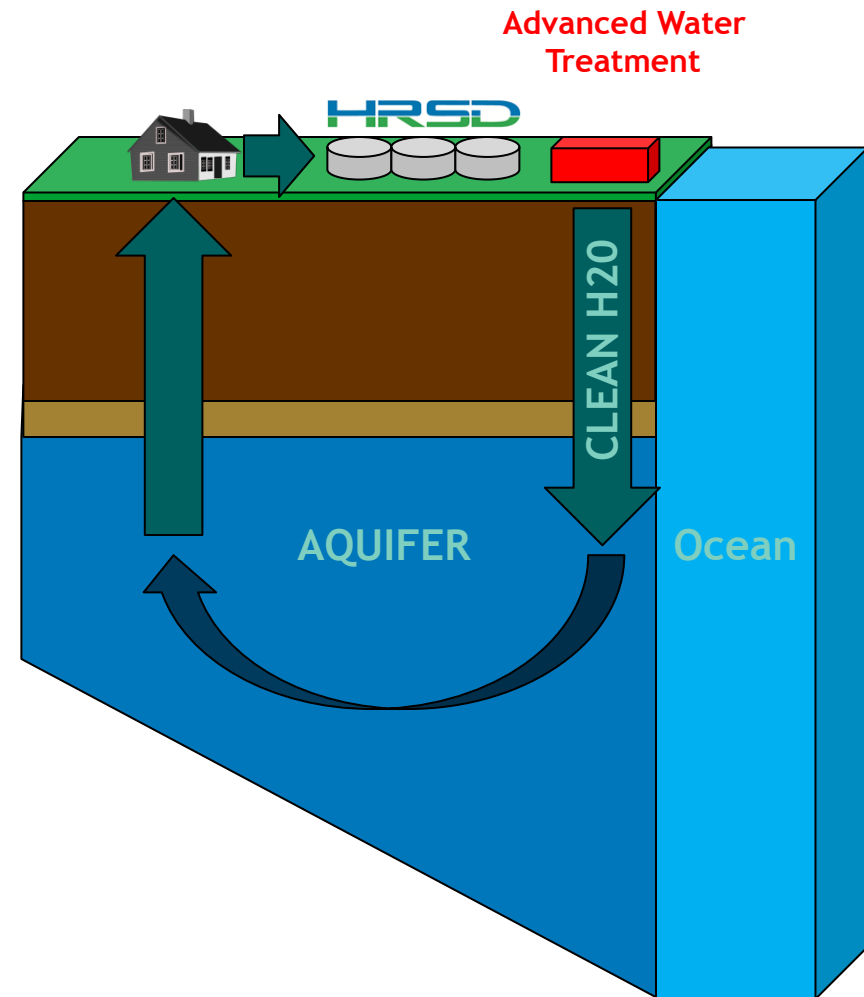
SURFACE WATER 80%

HRSD costs are rising to treat water to higher standards. Treated water currently discharged to area waterways – no beneficial use.

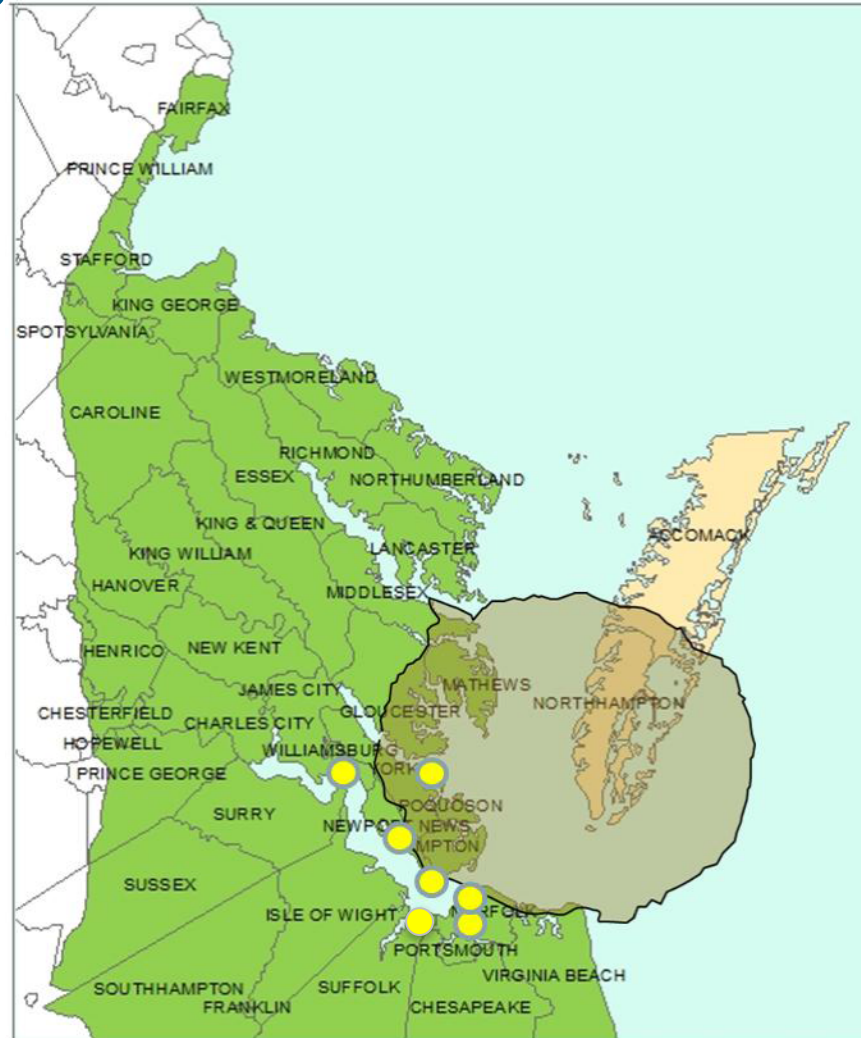


# SWIFT – Sustainable Water Initiative for Tomorrow

- Treat water to meet drinking water standards and replenish the aquifer with clean water to:
  - Provide regulatory stability for wastewater treatment
  - Provide a sustainable supply of groundwater
  - Reduce nutrient discharges to the Bay
  - Reduce the rate of land subsidence



# Eastern Virginia Groundwater Management Area

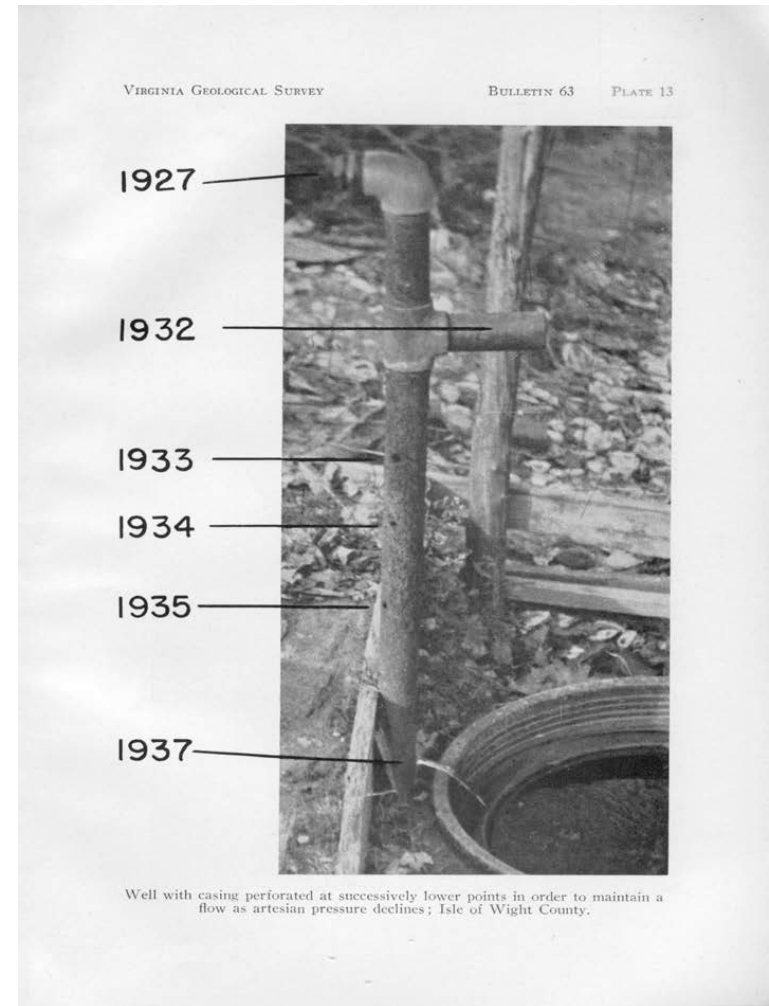


# Groundwater depletion has been rapid



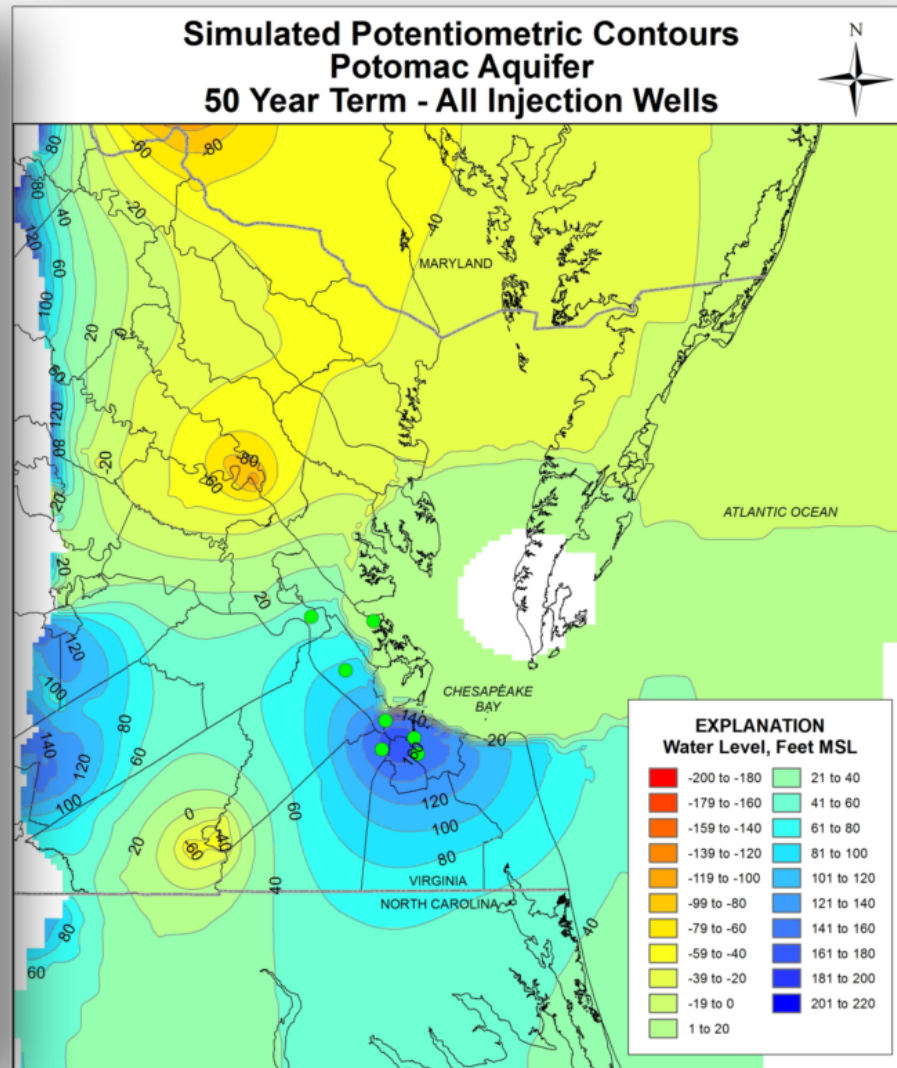
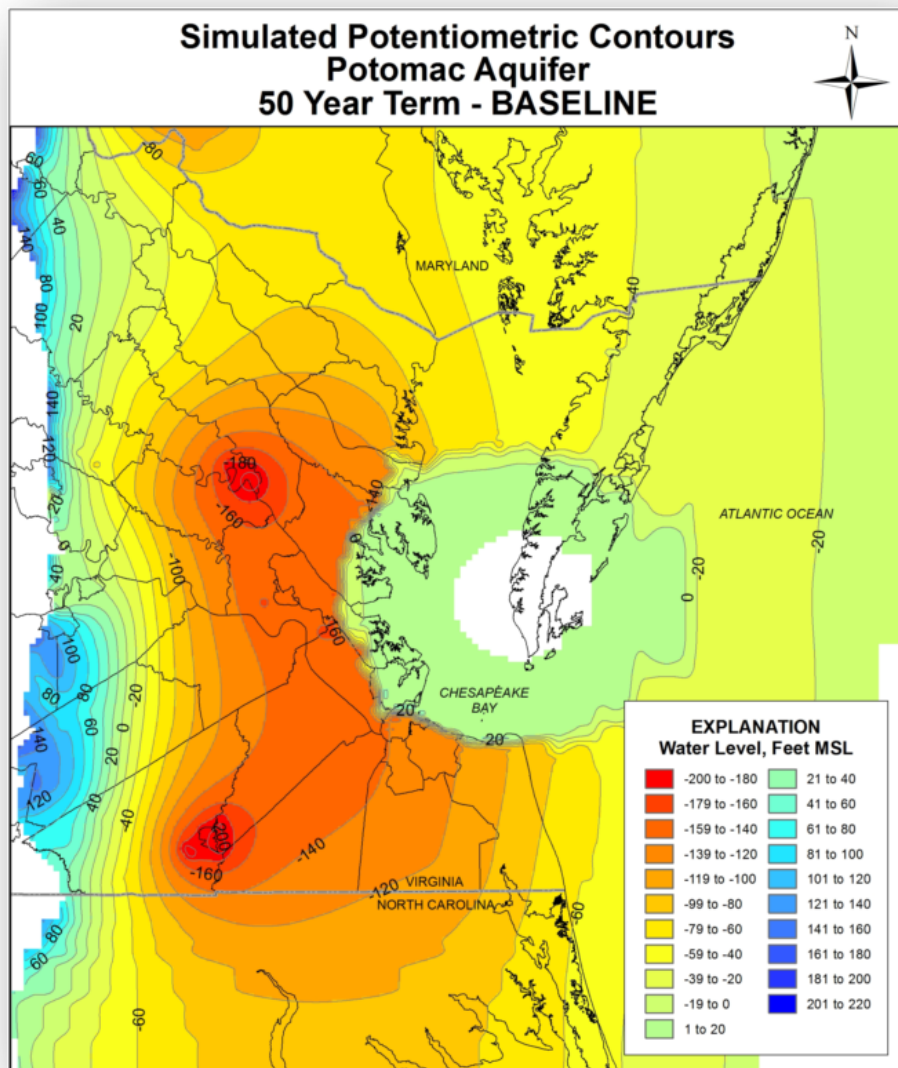
A, Overflow from artesian well in Isle of Wight County is wasted.

- Artesian wells in early 1900s – groundwater wells required valves not pumps!
- In about 100 years have gone from water levels at 31 feet above sea level to 200± feet below.



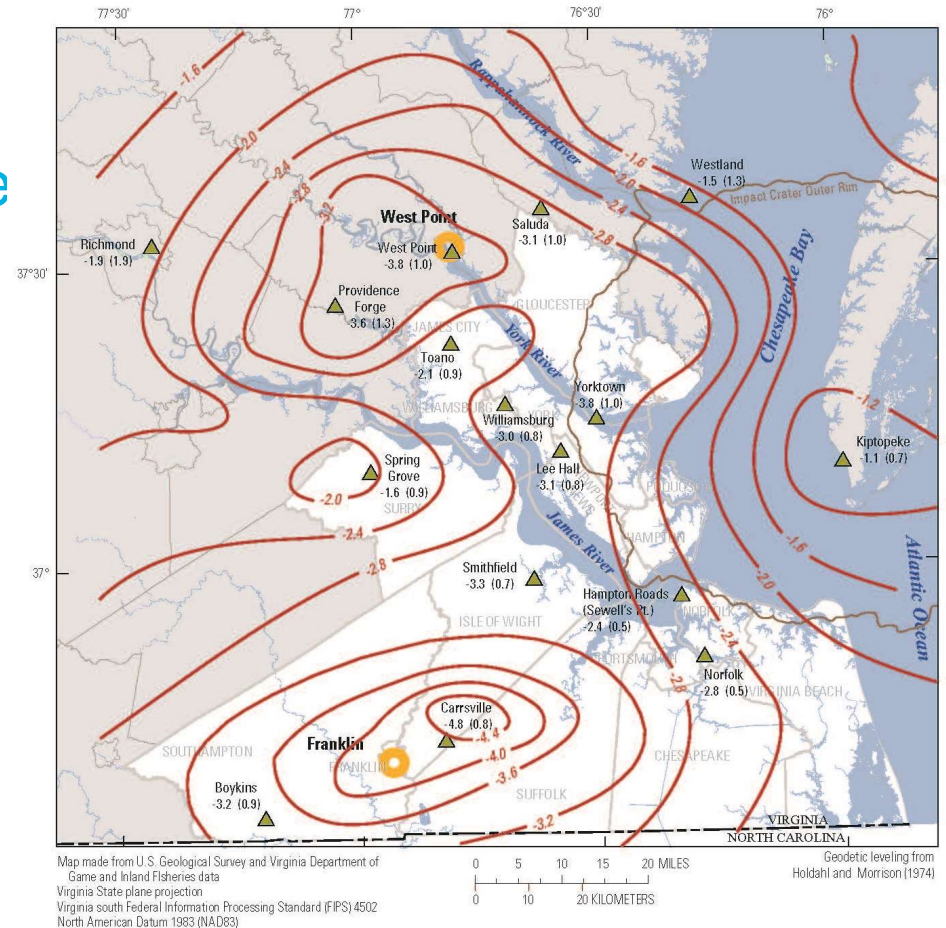


# Modeled Potomac Aquifer water levels with and without SWIFT



# Land subsidence – *we are sinking*

- According to USGS
  - Up to 50% of sea-level rise may be due to land subsidence
  - **Up to 50% of land subsidence may be due to aquifer compaction**

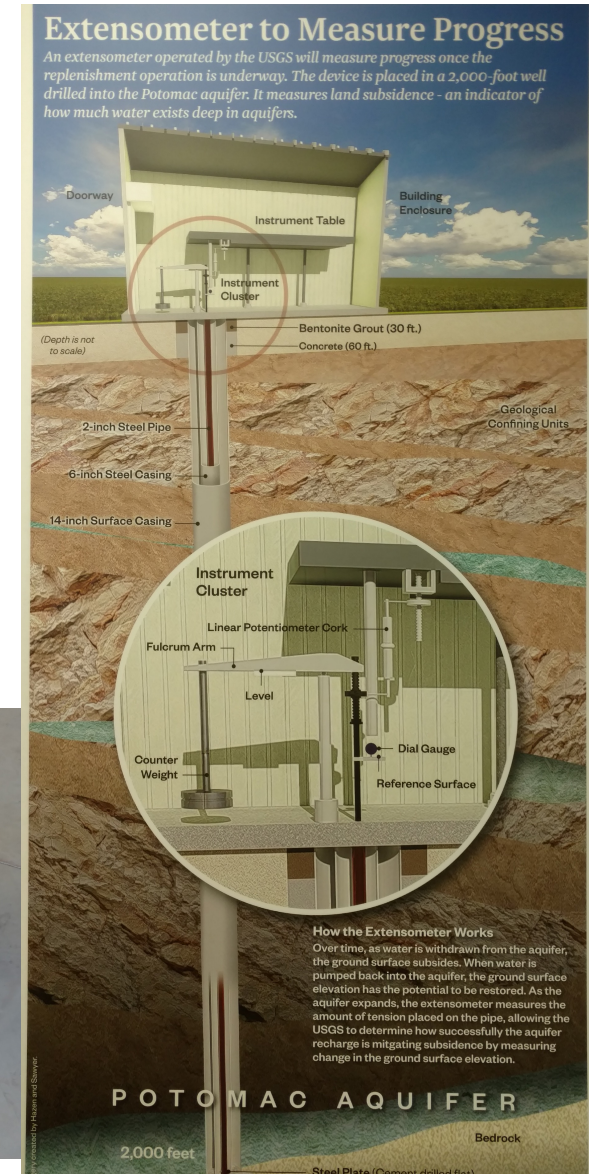


HAMPTON ROADS IS THE **#2** LARGEST POPULATION CENTER AT RISK

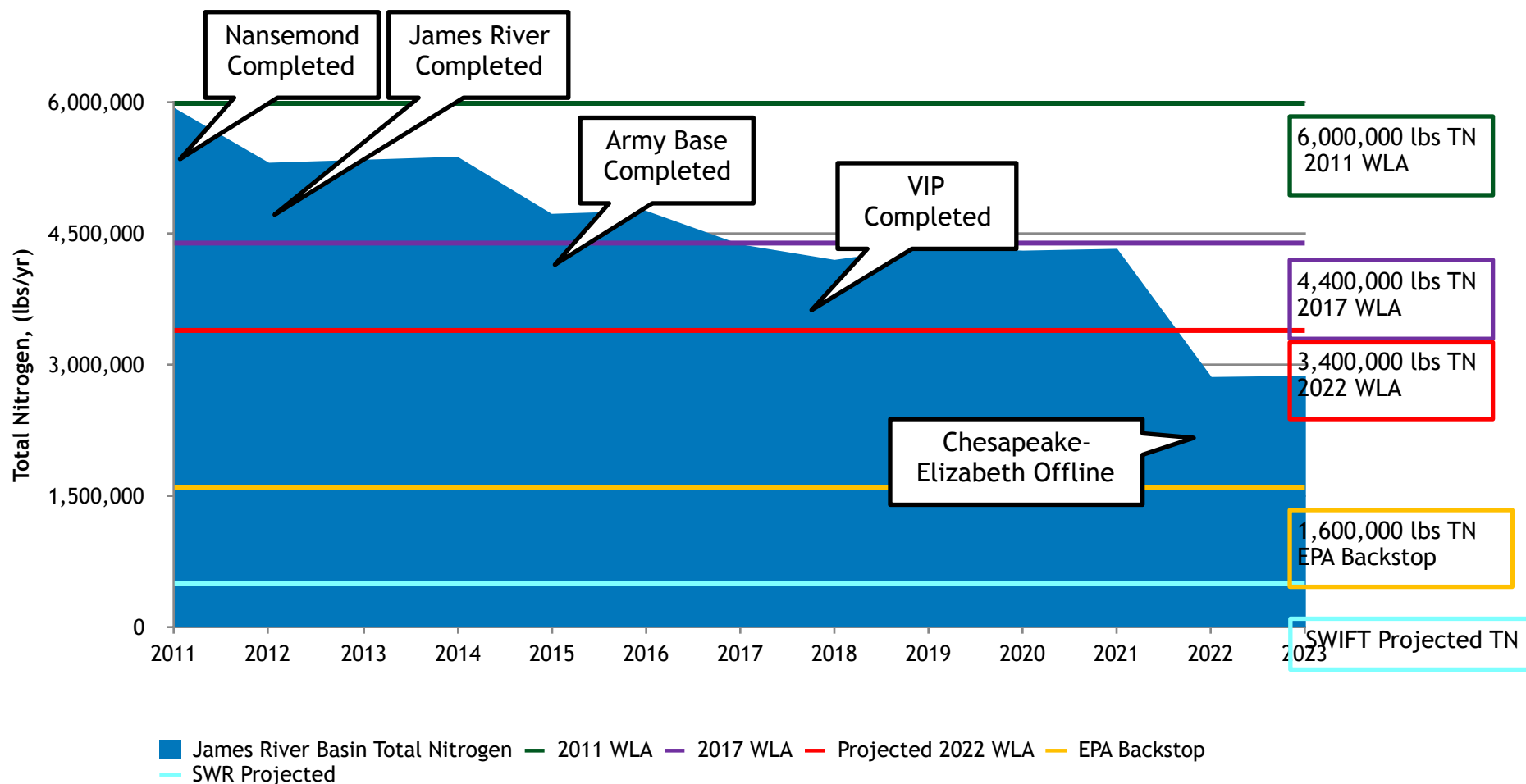




- Received General Assembly funding for extensometer
  - Extensometer operational as of March 2018



## Impact on nutrient reductions



**James River Basin - TN** Similar results with TP and TSS and in other river basins.

WLA – Nutrient Waste Load Allocation in lbs/yr

## Potential to offset stormwater reductions

	Approximate total credits due to SWIFT	Regional Stormwater Reduction Needs*
<u>Nitrogen</u>		
James	2,900,000	63,039
York	250,000	19,114
<u>Phosphorus</u>		
James	250,000	13,088
York	16,000	3,887
<u>Sediment</u>		
James	13,300,000	5,269,142
York	1,300,000	1,413,762

\* DEQ Regulated Stormwater w/o federal lands



- Executed nutrient trading agreements with 11 localities

**HAMPTON ROADS WATER QUALITY CREDIT AGREEMENT  
FOR CHESAPEAKE BAY RESTORATION**

THIS HAMPTON ROADS WATER QUALITY CREDIT AGREEMENT FOR CHESAPEAKE BAY RESTORATION (this "Agreement") is made this 31st day of March, 2017, by and between the Hampton Roads Sanitation District ("HRSD") and the City of Hampton (the "City") (each a "Party" and jointly, the "Parties").

**BACKGROUND**

A. The HRSD Plants. HRSD owns and operates various wastewater treatment plants designed to discharge the nutrients total nitrogen ("TN") and total phosphorus ("TP") and total suspended solids ("TSS") to the Chesapeake Bay watershed (the "Watershed") in accordance with the TN, TP and TSS waste load allocations assigned by the Department of Environmental Quality jointly.



# Treating to drinking water standards

- Advanced treatment used throughout world, many locations in USA and even in Virginia to produce water that exceeds drinking water standards
  - Upper Occoquan Service Authority/Fairfax Water
  - Loudoun Water
  - Montebello Forebay, CA 1962
  - El Paso, TX 1985
  - Scottsdale, AZ 1999
  - Orange County, CA 2008
  - Arapahoe, CO 2009
  - ***San Diego, CA 2020***



**Membrane based**



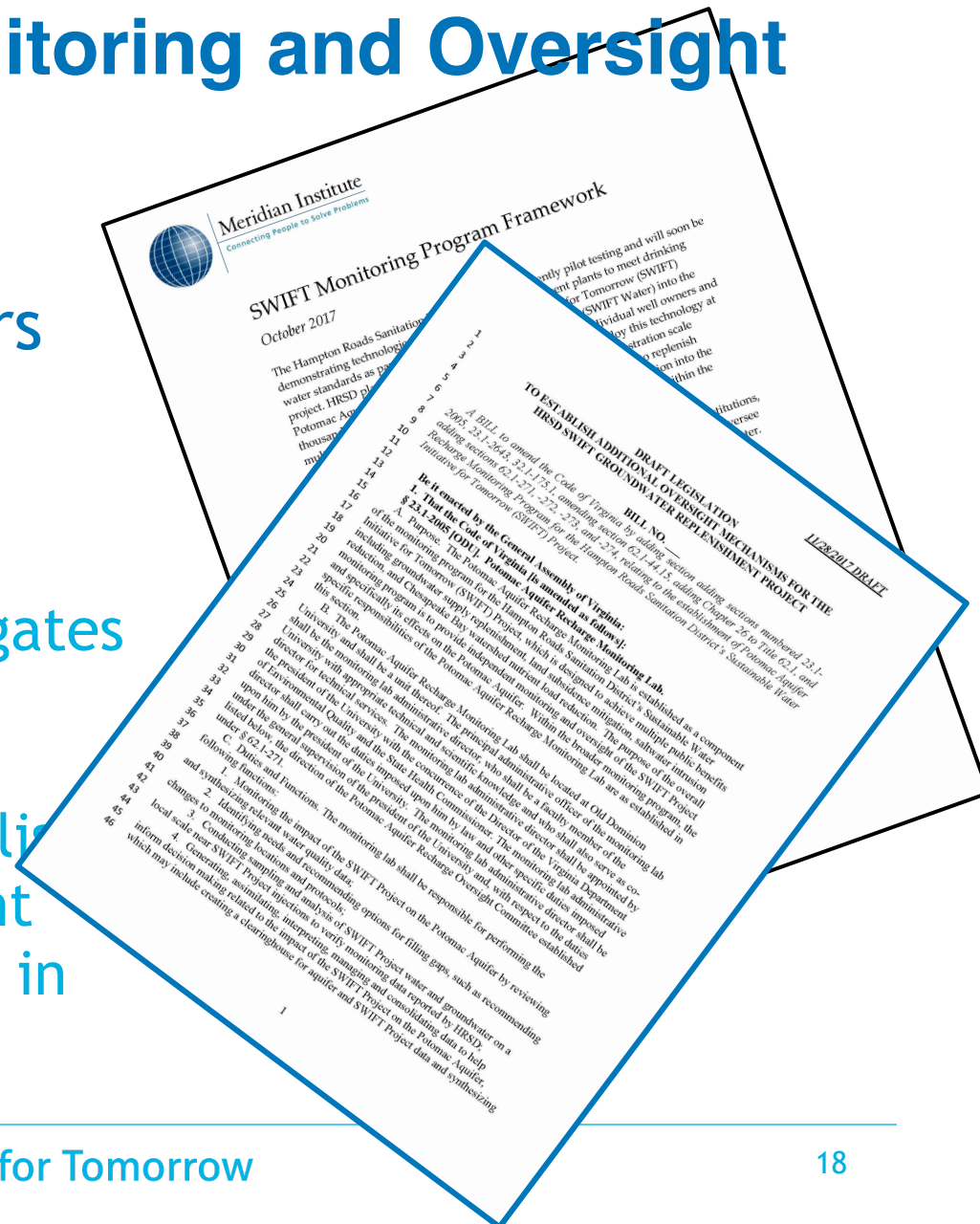
**Carbon based**

# Protecting the Underground Sources of Drinking Water

- Meet all primary Maximum Contaminant Levels (MCLs) regulated by the USEPA in the SDWA
- Provide multiple barriers to pathogens and organics (including chemicals)
- Ensure aquifer compatibility
- Conduct hazard analysis and establish critical control points (HACCP) for treatment processes
  - Action level exceedance will prevent water from entering the recharge well

# Independent Monitoring and Oversight

- Developed oversight framework in collaboration regulators and key stakeholders
  - Legislation passed unanimously through Virginia's House of Delegates but stalled as results of budget impasse
  - Moving forward to establish through letter agreement
  - Will resubmit legislation in 2019





## Financing

- Completed Integrated Plan and submitted to EPA
  - Plan integrates HRSD obligations under federal consent decree to minimize wet weather overflows with SWIFT to prioritize projects that achieve greatest environmental benefits (i.e., SWIFT)







## Water Quality Benefits of SWIFT

	Pre-SWIFT Annual Load	Estimated Post SWIFT Annual Load
Flow (MG)*	41,391 (MG)	4,140 (MG)
BOD (LBS)*	1.66 M	166 K
TSS (LBS)*	1.81 M	181 K
TP (LBS)	318 K	32 K
TN (LBS)	3.5 M	500 K

\* Calendar year 2016 averages

## Water Quality Impacts of SSOs

- Water quality impacts have proven to be short-lived for non-chronic spills (temporally and spatially diverse)
- Post-overflow monitoring consistently demonstrates rapid return to background conditions and compliance with recreational standard when applicable

## Water Quality Impacts of SSOs - Examples

- Shingle Creek - 2011
  - Loss of >18 million gallons in headwater stream
  - Returned to background within 5 days of cessation of leak
- Linkhorn - 2016
  - Loss of > 2 million gallons in headwater stream
  - Sample results complied with recreational standard within 24 hours of cessation of leak

## SSO Volume in Perspective

DC Water Clean River Program - \$2.6 Billion investment

- CSO volume reported in 2016 1963 MG
- CSO Target at program completion 138 MG/yr

HRSD Wet Weather Management Plan - \$1.8 Billion investment

- SSO volume reported in 2016 6.2 MG
- SSO volume at program completion 1.2 MG/yr\*

\*Modeled overflow volume reduced by 5 MG/yr on average for the 50 year simulation

## Nutrient Impact CSO - SSO

### DC Water Clean River Program

- CSO volume at program completion 138 MG/yr
  - TN  $9 \text{ mg/L} \times 138 \text{ MG} = 10.4\text{K lbs/year}$
  - TP  $1.9 \text{ mg/L} \times 138 \text{ MG} = 2.2\text{K lbs/year}$

### Delay of HRSD Wet Weather Program

- SSO volume during delay +5 MG/yr
  - TN  $39 \text{ mg/L} \times 5 \text{ MG} = 1.6\text{K lbs/year}$
  - TP  $5.5 \text{ mg/L} \times 5 \text{ MG} = 230 \text{ lbs/year}$



## Next Steps

- Establish Monitoring and Oversight Program
  - Support legislation to be reintroduced in 2019
- Conduct outreach to private well owners in partnership with the Virginia Extension Service
- Commence operations at Research Center
  - Producing 1 million gallons per day of SWIFT Water and pumping into the thirsty Potomac Aquifer in northern Suffolk
- Begin extensive data gathering at Research Center



# SWIFT Research Center



## Summary of Status

- SWIFT continues to move forward without major impediments
- Support and cooperation of all stakeholders continues to be amazingly strong
- Still on track to apply for full-scale permits in late 2018/early 2019 and begin construction on first full-scale facility in 2020
- Still on track to be pumping 100+ million gallons per day of SWIFT Water into the Potomac Aquifer by 2030, ensuring a sustainable water future for eastern Virginia



**Congress of the United States**  
Washington, DC 20510  
September 16, 2016

The Honorable Gina McCarthy  
Administrator  
Environmental Protection Agency  
1200 Pennsylvania Avenue, N.W.  
Washington, DC 20460

Dear Administrator McCarthy:

We were recently briefed on Hampton Roads Sanitation District's (HRSD) Integrated Plan to meet Clean Water Act obligations. We express our support for this plan, which addresses local waterways (and ultimately the Chesapeake Bay) and creates a barrier to salt water intrusion.

The HRSD Integrated Plan is a significant step in the protection of eastern Virginia's water resources and the health of the military and civilian communities that depend on them.

an aquifer has dropped over 100 feet in less than 100 years and is predicted to continue to drop unless withdrawals are drastically reduced or the aquifer can be recharged through artificial means. The HRSD Integrated Plan will add 120 million gallons of purified water daily to this productive confined aquifer, and modeled results show a positive impact on aquifer head pressures as far north as Maryland and south into North Carolina. Without a replenishment solution, groundwater supplies will be inadequate to support current trends in eastern Virginia by mid-century, and no new groundwater dependent development will be possible, effectively putting a significant portion of eastern Virginia at risk.

HRSD believes this project would not be possible without the integrated planning framework EPA developed in 2012. The region does not have the financial capacity to implement the groundwater replenishment work (estimated at \$1 billion) and meet the wet weather obligations (estimated at \$2.2 billion) as required by a traditional approach to compliance with the consent decree. By integrating these water related issues, the Hampton Roads region can prioritize efforts to address the region's most critical and sensitive environmental issues and realize so many more significant environmental benefits than with wet weather work alone. The HRSD Integrated Plan shows what is possible when local, regional, state and federal entities work together to find innovative solutions to the challenging environmental problems of today.

We appreciate EPA's leadership and willingness to think beyond traditional solutions by supporting HRSD's Integrated Plan and look forward to securing eastern Virginia's water future as a result of HRSD's Integrated Plan.

Sincerely,  
*Mark R. Warner*  
Mark R. Warner  
United States Senator

*J. Randy Forbes*  
J. Randy Forbes  
Member of Congress

*Scott Rigell*  
Scott Rigell  
Member of Congress

*Robert C. "Bobby" Scott*  
Robert C. "Bobby" Scott  
Member of Congress

*Roy W. Williams*  
Roy W. Williams  
Member of Congress

**COMMONWEALTH of VIRGINIA**  
Office of the Governor  
September 13, 2016

Terence R. McAuliffe  
Governor

The Honorable Gina McCarthy  
Office of the Administrator  
U.S. Environmental Protection Agency  
Mail Code: 1101A  
1400 Rios Building  
1200 Pennsylvania Avenue, NW  
Washington, DC 20460

RE: Support for Hampton Roads Sanitation District's Integrated Plan  
Dear Administrator McCarthy:

I write to encourage you to support the Hampton Roads Sanitation District's (HRSD) Integrated Plan to meet their Clean Water Act obligations under their Sanitary Sewer Overflow (SSO) federal consent decree with the U.S. Environmental Protection Agency.

The Potomac Aquifer in eastern Virginia is a principal groundwater source for eastern Virginia and part of northern Virginia. The Virginia Department of Environmental Quality (DEQ) has monitored the water withdrawal from this aquifer for decades and has grown increasingly concerned over the aquifer's sustainability. In addition, over withdrawal of the aquifer contributes to both land subsidence and salt water contamination. If not corrected, these issues present significant environmental, public health, and economic challenges in the years ahead.

HRSD's proposed Integrated Plan would enable the agency to include an aquifer replenishment project that would add 120 million gallons per day of purified water to the aquifer. This would have a number of benefits: within a few decades it would begin to stabilize and return the aquifer to a sustainable groundwater source, reduce the rate of land subsidence by as much as 50%, create a barrier to salt water intrusion, and would reduce HRSD's pollutant loads on the Chesapeake Bay by nearly 90%.

It is my hope that you and your staff also will continue to collaborate with HRSD and DEQ, and that you will support HRSD's Integrated Plan. We believe it holds great promise to address a number of eastern Virginia's most critical water quality and quantity challenges.

Sincerely,  
*Terence R. McAuliffe*  
Terence R. McAuliffe

Patrick Henry Building • 1111 East Broad Street • Richmond, Virginia 23219  
(804) 786-2211 • TTY (800) 828-1120  
[www.governor.virginia.gov](http://www.governor.virginia.gov)





## Can your sinks and toilets fight sea-level rise?

Virginia GOP asks state to cancel "loyalty oath"

recycling water

obstacles

SINKING LAND is part of the problem, as society gazettes groundwater. One solution is to pump treated wastewater back in.

By Dave Mayfield

The Virginian-Pilot

## HRSD doesn't want to waste wastewater

By Dave Mayfield  
The Virginian-Pilot

SEAFORD

Ted Henifin crouched next to a floor drain at the Hampton Roads Sanitation District's York County treatment plant. Into his palm ran a soft stream of clear water — clean enough, probably, to drink. But the lab results aren't back to confirm that. So, Henifin will hold off before he sips. These days, he has dived into a project to prove that HRSD can turn what Hampton Roads flushes down

recycled

The sanitation district wants to launch a \$1 billion, decade-long project that would refill the region's aquifers with treated wastewater.

See WASTE, PAGE 10

## Daily Press

SUNDAY, OCTOBER 3, 2015

## GROUNDWATER DRAIN: A BIG-DOLLAR DILEMMA



## PENINSULA CITIES IN ECONOMIC DOLDRUMS

Facing sluggish job growth, defense cuts, region fares poorly in national rankings

By J. KARAN O'NEAL

When it comes to robust growing economies, the two largest cities on the Peninsula aren't rising up, according to a recent report.

Valley Hall — a financial and information firm — says 60 U.S. cities are on the rise, with 20 in the top 10, according to the report.

Valley Hall says the top 10 cities are in the top 10 of the nation's largest cities, with 20 in the top 10 of the nation's largest cities.

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Ted Henifin, Hampton Roads Sanitation District general manager, vowed to take the first gulp of HRSD's treated wastewater. He made good on his promise Thursday.

## Sip shape

Hampton Roads Sanitation District's treated sewage water tastes great, say officials, and could shore up the area's sea level rise and bay cleanup issues

By Dave Mayfield  
The Virginian-Pilot

YORK COUNTY

Earlier this year, as the Hampton Roads Sanitation District ramped up plans to make its wastewater clean enough to drink, general manager Ted Henifin vowed he'd take the first gulp. On Thursday at the HRSD's York County treatment plant, Henifin made good on the prom-

ise, leading dozens of employees and invited guests in downing glasses of water that came from a wastewater stream fed by sinks and toilets.

"Great!" he proclaimed after his first sip. "Ahhh." To Henifin, it was no mere stunt. It was an early demonstration of the potential for an ambitious initiative to turn what goes down Hampton Roads'

See HRSD, BACK PAGE

## NO WASTING WATER

Following the lead of other regions, local plant tries treating wastewater

By Dave Mayfield

The Virginian-Pilot

SEAFORD

With a sip of specially treated wastewater, Hampton Roads Sanitation District general manager Ted Henifin put his mouth where his money is — what could be a \$1 billion effort to replenish eastern Virginia's rapidly shrinking pool of groundwater. A pilot program at the agency's York River Treatment Plant shows it is possible to clean the water Hampton Roads residents flush out of their homes and businesses so that it is safe to drink, he told a

gathering of state and local officials. Not that he expects anyone will be drinking it any time soon. The plan is to eventually inject 200 million gallons a day of treated wastewater deep underground to begin replenishing the wedge of waterlogged and tapped by wells that serve hundreds of thousands of people and businesses. They're currently drawing about 100 million gallons a day from those wells, resulting in groundwater levels dropping 200 feet over the past century.

Online  
See more photos and video at  
dailypress.com



Top: Process engineering and research manager Chris Wilson is reflected in a window displaying the first step of the carbon-based advanced water treatment process at a conference at the York River Treatment Plant Thursday. Above: HRSD general manager Ted Henifin holds a glass of purified water during the conference at the plant.

See WATER, PAGE 8



# Hopes that wastewater can conserve land in coastal Va.

BY DARRYL FEARS

SEAFORD, VA. — It looks like a mad scientist's lab, something straight out of a sci-fi novel. Valves turn in every direction. Tubes are stacked halfway to the ceiling. Tiny bubbles dance in large vats of water.

But what's happening in a hangar of the York River Treatment Plant is real, part of a grand experiment that could help keep this coastal region from continuing to subside and eventually being claimed by the rising sea. Over the next 15 months, tests will determine whether millions of gallons of wastewater can be purified to drinking water quality and injected into the ground.

If successful, the project of the Hampton Roads Sanitation District could start to replenish a giant aquifer that thousands of industries and half a million households in the area are sucking dry. Over the past five decades, they have collectively pumped out so much water that land here is falling 4 millimeters a year — or more than 1½ inches by 2026.

Ted Henifin's jaw-dropping, eyebrow-raising idea was proposed in 2015, and last month the sanitation district general manager kicked off the pilot phase to stop what some scientists have called a nightmare in super slow motion.

Aquifers big and small exist under Hampton Roads in muddy

**AQUIFER CONTINUED ON A16**



